

NATIONAL ACADEMIES PRESS Washington, DC

This PDF is available at http://nap.nationalacademies.org/27009





Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers (2023)

DETAILS

44 pages | 8.5 x 11 | PDF ISBN 978-0-309-69830-6 | DOI 10.17226/27009

CONTRIBUTORS

LuAnn Theiss, Gerald L. Ullman; National Cooperative Highway Research Program; Transportation Research Board; National Academies of Sciences, Engineering, and Medicine

SUGGESTED CITATION

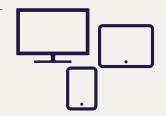
National Academies of Sciences, Engineering, and Medicine. 2023. *Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers*. Washington, DC: The National Academies Press. https://doi.org/10.17226/27009.

Visit the National Academies Press at nap.edu and login or register to get:

- Access to free PDF downloads of thousands of publications
- 10% off the price of print publications
- Email or social media notifications of new titles related to your interests
- Special offers and discounts

All downloadable National Academies titles are free to be used for personal and/or non-commercial academic use. Users may also freely post links to our titles on this website; non-commercial academic users are encouraged to link to the version on this website rather than distribute a downloaded PDF to ensure that all users are accessing the latest authoritative version of the work. All other uses require written permission. (Request Permission)

This PDF is protected by copyright and owned by the National Academy of Sciences; unless otherwise indicated, the National Academy of Sciences retains copyright to all materials in this PDF with all rights reserved.





NATIONAL COOPERATIVE HIGHWAY RESEARCH PROGRAM

NCHRP RESEARCH REPORT 1037

Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers

LuAnn Theiss Gerald L. Ullman Texas A&M TRANSPORTATION INSTITUTE College Station, TX

Subscriber Categories Construction • Operations and Traffic Management • Safety and Human Factors

Research sponsored by the American Association of State Highway and Transportation Officials in cooperation with the Federal Highway Administration

NATIONAL ACADEMIES Sciences Engineering Medicine

TREE TRANSPORTATION RESEARCH BOARD

2023

Copyright National Academy of Sciences. All rights reserved.

NATIONAL COOPERATIVE HIGHWAY RESEARCH PROGRAM

Systematic, well-designed, and implementable research is the most effective way to solve many problems facing state departments of transportation (DOTs) administrators and engineers. Often, highway problems are of local or regional interest and can best be studied by state DOTs individually or in cooperation with their state universities and others. However, the accelerating growth of highway transportation results in increasingly complex problems of wide interest to highway authorities. These problems are best studied through a coordinated program of cooperative research.

Recognizing this need, the leadership of the American Association of State Highway and Transportation Officials (AASHTO) in 1962 initiated an objective national highway research program using modern scientific techniques—the National Cooperative Highway Research Program (NCHRP). NCHRP is supported on a continuing basis by funds from participating member states of AASHTO and receives the full cooperation and support of the Federal Highway Administration (FHWA), United States Department of Transportation, under Agreement No. 693JJ31950003.

The Transportation Research Board (TRB) of the National Academies of Sciences, Engineering, and Medicine was requested by AASHTO to administer the research program because of TRB's recognized objectivity and understanding of modern research practices. TRB is uniquely suited for this purpose for many reasons: TRB maintains an extensive committee structure from which authorities on any highway transportation subject may be drawn; TRB possesses avenues of communications and cooperation with federal, state, and local governmental agencies, universities, and industry; TRB's relationship to the National Academies is an insurance of objectivity; and TRB maintains a full-time staff of specialists in highway transportation matters to bring the findings of research directly to those in a position to use them.

The program is developed on the basis of research needs identified by chief administrators and other staff of the highway and transportation departments, by committees of AASHTO, and by the FHWA. Topics of the highest merit are selected by the AASHTO Special Committee on Research and Innovation (R&I), and each year R&I's recommendations are proposed to the AASHTO Board of Directors and the National Academies. Research projects to address these topics are defined by NCHRP, and qualified research agencies are selected from submitted proposals. Administration and surveillance of research contracts are the responsibilities of the National Academies and TRB.

The needs for highway research are many, and NCHRP can make significant contributions to solving highway transportation problems of mutual concern to many responsible groups. The program, however, is intended to complement, rather than to substitute for or duplicate, other highway research programs.

NCHRP RESEARCH REPORT 1037

Project 20-07/Task 358 ISSN 2572-3766 (Print) ISSN 2572-3774 (Online) ISBN 978-0-309-69830-6 Library of Congress Control Number 2023932134

© 2023 by the National Academy of Sciences. National Academies of Sciences, Engineering, and Medicine and the graphical logo are trademarks of the National Academy of Sciences. All rights reserved.

COPYRIGHT INFORMATION

Authors herein are responsible for the authenticity of their materials and for obtaining written permissions from publishers or persons who own the copyright to any previously published or copyrighted material used herein.

Cooperative Research Programs (CRP) grants permission to reproduce material in this publication for classroom and not-for-profit purposes. Permission is given with the understanding that none of the material will be used to imply TRB, AASHTO, APTA, FAA, FHWA, FTA, GHSA, or NHTSA endorsement of a particular product, method, or practice. It is expected that those reproducing the material in this document for educational and not-for-profit uses will give appropriate acknowledgment of the source of any reprinted or reproduced material. For other uses of the material, request permission from CRP.

NOTICE

The research report was reviewed by the technical panel and accepted for publication according to procedures established and overseen by the Transportation Research Board and approved by the National Academies of Sciences, Engineering, and Medicine.

The opinions and conclusions expressed or implied in this report are those of the researchers who performed the research and are not necessarily those of the Transportation Research Board; the National Academies of Sciences, Engineering, and Medicine; the FHWA; or the program sponsors.

The Transportation Research Board does not develop, issue, or publish standards or specifications. The Transportation Research Board manages applied research projects which provide the scientific foundation that may be used by Transportation Research Board sponsors, industry associations, or other organizations as the basis for revised practices, procedures, or specifications.

The Transportation Research Board; the National Academies of Sciences, Engineering, and Medicine; and the sponsors of the National Cooperative Highway Research Program do not endorse products or manufacturers. Trade or manufacturers' names or logos appear herein solely because they are considered essential to the object of the report.

Published research reports of the

NATIONAL COOPERATIVE HIGHWAY RESEARCH PROGRAM

are available from

Transportation Research Board Business Office 500 Fifth Street, NW Washington, DC 20001

and can be ordered through the Internet by going to https://www.mytrb.org/MyTRB/Store/default.aspx

Printed in the United States of America

NATIONAL ACADEMIES Sciences Engineering Medicine

The **National Academy of Sciences** was established in 1863 by an Act of Congress, signed by President Lincoln, as a private, nongovernmental institution to advise the nation on issues related to science and technology. Members are elected by their peers for outstanding contributions to research. Dr. Marcia McNutt is president.

The **National Academy of Engineering** was established in 1964 under the charter of the National Academy of Sciences to bring the practices of engineering to advising the nation. Members are elected by their peers for extraordinary contributions to engineering. Dr. John L. Anderson is president.

The **National Academy of Medicine** (formerly the Institute of Medicine) was established in 1970 under the charter of the National Academy of Sciences to advise the nation on medical and health issues. Members are elected by their peers for distinguished contributions to medicine and health. Dr. Victor J. Dzau is president.

The three Academies work together as the **National Academies of Sciences**, **Engineering**, and **Medicine** to provide independent, objective analysis and advice to the nation and conduct other activities to solve complex problems and inform public policy decisions. The National Academies also encourage education and research, recognize outstanding contributions to knowledge, and increase public understanding in matters of science, engineering, and medicine.

Learn more about the National Academies of Sciences, Engineering, and Medicine at www.nationalacademies.org.

The **Transportation Research Board** is one of seven major programs of the National Academies of Sciences, Engineering, and Medicine. The mission of the Transportation Research Board is to provide leadership in transportation improvements and innovation through trusted, timely, impartial, and evidence-based information exchange, research, and advice regarding all modes of transportation. The Board's varied activities annually engage about 8,000 engineers, scientists, and other transportation researchers and practitioners from the public and private sectors and academia, all of whom contribute their expertise in the public interest. The program is supported by state transportation departments, federal agencies including the component administrations of the U.S. Department of Transportation, and other organizations and individuals interested in the development of transportation.

Learn more about the Transportation Research Board at www.TRB.org.

COOPERATIVE RESEARCH PROGRAMS

CRP STAFF FOR NCHRP RESEARCH REPORT 1037

Christopher J. Hedges, Director, Cooperative Research Programs
Waseem Dekelbab, Deputy Director, Cooperative Research Programs, and Manager, National Cooperative Highway Research Program
David M. Jared, Senior Program Officer
Mazen Alsharif, Senior Program Assistant
Natalie Barnes, Director of Publications
Heather DiAngelis, Associate Director of Publications

NCHRP PROJECT 20-07/TASK 358 PANEL

Field of Special Projects

David Benjamin Rush, Virginia Department of Transportation, Richmond, VA (Chair)
Christina Bennett, South Dakota Department of Transportation, Pierre, SD
Timothy J. Cox, Cox Transportation Safety LLC, Lees Summit, MO
Brian Crossley, Pennsylvania Department of Transportation, Harrisburg, PA
Jing Feng, North Carolina State University, Raleigh, NC
Ana Fill, Massachusetts Department of Transportation, Boston, MA
Hany M. Hassan, Louisiana State University, Baton Rouge, LA
Benjamin James Jeffrey, Road-Tech Safety Services, Inc., Shingle Springs, CA
Juan D. Pava Sierra, Illinois Department of Transportation, Springfield, IL
Jesse Eisert, FHWA Liaison
Kelly Hardy, AASHTO Liaison

AUTHOR ACKNOWLEDGMENTS

The research reported herein was performed under NCHRP Project 20-07/Task 358 by The Texas A&M Transportation Institute, a member of The Texas A&M University System. The research team is grateful for the support of the Alabama Department of Transportation, Dallas/Fort Worth Lite and Barricade, Inc., and the Texas Department of Transportation for their assistance with the evaluations.

FOREWORD

By David M. Jared Staff Officer Transportation Research Board

NCHRP Research Report 1037: Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers presents proposals for temporary traffic control strategies aimed at reducing worker safety risks due to distracted driving in work zones. Development of these proposals was based on state-of-practice review and field evaluation of selected strategies. These proposals will be of interest to transportation agencies and contractors seeking to apply new technologies for promoting safety in work zones for both drivers and workers.

For highway construction and maintenance work zones, there is increasing concern about distracted drivers nearly and actually hitting pedestrians and/or equipment in work zones. While driver distraction is cited in 8 percent to 17 percent of fatal work zone crashes nationally, these figures may underestimate the role that distraction plays in work zone crashes. The advancement of new cell phone technologies now allows drivers to email, text, and make extended phone calls while driving, broadening the sources of potential distraction. Hence, an increasing need exists to determine what transportation agencies can do to minimize or mitigate the intrusion of distracted drivers into work zones. A significant amount of research has investigated how distracted driving can affect an individual's ability to drive or the impact of technology use on driver performance, with a focus on enforcement, education, and advocacy to reduce or eliminate use of technology while driving or operating a vehicle. Little research, however, has focused on distracted driving in work zones. NCHRP Synthesis 587: Use of Smart Work Zone Technologies for Improving Work Zone Safety summarized research on tools used to warn drivers about work zone conditions and the associated metrics for successful warnings, for example, vehicle speed reductions after encountering work zone notifications and diversion rates after delay notifications. The research summarized in NCHRP Synthesis 587, however, did not explore the effectiveness of distracted driving countermeasures in work zones.

Under NCHRP Project 20-07/Task 358, "Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers," Texas A&M Transportation Institute (TTI) was asked to develop a set of proposals on practices that can be used by transportation agencies and contractors to (1) alert distracted drivers to the presence of a work zone or maintenance moving operation and (2) prevent them from hitting a moving work vehicle or intruding into a work zone.

In addition to *NCHRP Research Report 1037*, a presentation introducing this report is available on the National Academies Press website (nap.nationalacademies.org) by searching for *NCHRP Research Report 1037*.

Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers

Summary

Chapter 1 Background

1

2

$\mathsf{C} ~\mathsf{O} ~\mathsf{N} ~\mathsf{T} ~\mathsf{E} ~\mathsf{N} ~\mathsf{T} ~\mathsf{S}$

3	Chapter 2 State of the Practice
3	Literature Review
3	Distracted Driving Crashes
4	Enhanced Traffic Control Devices in Work Zones
5	Queue Warning Systems in Work Zones
6	Speed Limit Reductions in Work Zones
7	Temporary Portable Rumble Strips in Work Zones
8	Law Enforcement in Work Zones
8	Intrusion Alarm Systems in Work Zones
13	Traveler Real-Time In-Vehicle Notification of Work Zones
13	Survey of Transportation Professionals and Transportation Agencies
14	Enhanced Traffic Control Devices in Work Zones
15	Queue Warning Systems in Work Zones
15	Speed Limit Reductions in Work Zones
16	Temporary Portable Rumble Strips in Work Zones
16	Law Enforcement in Work Zones
16	Intrusion Alarm Systems in Work Zones
16	Traveler Real-Time In-Vehicle Notification of Work Zones
17	Other Ideas
17	Summary
19	Chapter 3 Evaluation of the Countermeasures
19	Methodology
19	Temporary Portable Rumble Strips
25	"Watch for Workers When Flashing" Warning Sign
30	Chapter 4 Conclusions and Proposals

- 30 Conclusions
- 30 Proposals
- 30 Suggested Research
- 31 References

Note: Photographs, figures, and tables in this report may have been converted from color to grayscale for printing. The electronic version of the report (posted on the web at nap.nationalacademies.org) retains the color versions.

Reducing Risks to Worker Safety in Work Zones Due to Distracted Drivers